

**MINUTES  
WINSTON-SALEM URBAN AREA  
TRANSPORTATION ADVISORY COMMITTEE (TAC)  
MARCH 29, 2007  
4:15 P.M.  
FIFTH FLOOR, PUBLIC MEETING ROOM,  
BRYCE A. STUART MUNICIPAL BUILDING**

**MEMBERS PRESENT:**

Dan Besse, Council Member, City of Winston-Salem  
Robert Clark, Council Member, City of Winston-Salem  
Margaret Bessette, City-County Planning Board, TAC Secretary  
Howard Futrell, Council Member, Town of Bermuda Run  
Billy Joe Kepley, Commissioner, Davidson County  
Ed Brewer, Mayor, Village of Clemmons  
Keith Snow, Mayor, Village of Tobaccoville  
Allen Todd, Town of Wallburg  
Harold Fearrington, Alternate, Town of Bethania  
Evelyn Terry, Council Member, City of Winston-Salem  
Richard Linville, Commissioner, Forsyth County  
Mike Horn, Council Member, Town of Lewisville  
Nancy Dunn, NCDOT Board of Transportation  
Bobby Knight, Commissioner, Davie County  
Curtis Swisher, Mayor, Town of Kernersville

**PRESIDING:** Mayor Larry Williams, Town of Rural Hall

**STAFF PRESENT:**

Stan Polanis, WSDOT  
Pat Ivey, NCDOT  
Cary Gentry, FCDEA  
James Upchurch, NCDOT  
Greg Errett, WSDOT  
Wendy Miller, WSDOT  
Lakesha Dunbar, WSDOT  
Fred Haith, WSDOT  
Kevin Edwards, WSDOT  
Mike Koivisto, Recreation and Parks  
Tim Grant, Recreation and Parks

**RECORDING SECRETARY:** Laura Whitaker, WSDOT

## Action Items

1. Consideration of the February 15, 2007 Meeting Minutes

MOTION: Robert Clark moved for approval of the minutes.

SECOND: Ed Brewer

VOTE:

FOR: Unanimous

AGAINST: None

2. Consideration of an Amendment to the Fiscal Year 2006-2012 Metropolitan Transportation Improvement Program (MTIP) on the Phasing of the Muddy Creek Greenway

Presented by Lakesha Dunbar.

- On May 18, 2006 the TAC approved the recommendations of the amendment to the MTIP to include the projects for bike lane striping, bike route signs, bike racks and construction of the Muddy Creek greenway from Country Club Road to Phillips Bridge Road and a sidewalk on Addison Avenue from New Walkertown Road to 12<sup>th</sup> Street.
- Due to issues with right-of-way acquisition, the Muddy Creek Greenway from Country Club Road to Phillips Bridge Road cannot be constructed within the municipal agreement's time frame.
- Staff is recommending switching funding to complete the Muddy Creek greenway from the existing constructed portion north to Robinhood Road.
- The total amount of funding for this portion of the Muddy Creek project will remain at \$242,000 including the City's local match of \$48,400.
- The Recreation and Parks Department has appropriated funding for the local match.

MOTION: Robert Clark moved for approval.

SECOND: Curtis Swisher.

VOTE:

FOR: Unanimous

AGAINST: None

3. Consideration of Two Resolutions Approving the

- a) Winston-Salem Urban Area Air Quality Conformity Determination Report for the Fiscal Year 2007-2013 MTIP

Presented by Fred Haith.

- Mr. Haith distributed an excerpt from the State TIP related to the Salem Creek Connector and copies of comments from the March 6 MTIP and Air Quality Public Information Session.
- The Salem Creek Connector is now completely funded, in the previous version of the MTIP a portion of the connector's construction aspect was not funded.

- The MTIP Public Comment Period was held from February 22, 2007 to March 23, 2007.
- The MTIP comment period was advertised in local newspapers and on the City's web page. E-mail notices were sent to various contacts, including neighborhood organizations.
- The MTIP documents were available for review online at [www.cityofws.org](http://www.cityofws.org), public libraries in Forsyth County and King, each municipal town hall, the North Carolina Department of Transportation Division 9 office and the City of Winston-Salem Department of Transportation.
- The Public Information Session for the MTIP and the Triad Regional Air Quality Conformity Determination Report was held on March 6, 2007.
- Eight people attended the session.
- The majority of the concerns were greenway related.
- The comments collected during the session have been distributed to the proper departments for careful analysis.

MOTION: Ed Brewer moved for approval.

SECOND: Robert Clark

VOTE:

FOR: Unanimous

AGAINST: None

b) Winston-Salem Urban Area Fiscal Year 2007-2013 MTIP

Presented by Fred Haith.

MOTION: Ed Brewer moved for approval.

SECOND: Robert Clark

VOTE:

FOR: Unanimous

AGAINST: None

4. Consideration of the Fiscal Year 2007-2008 Unified Planning Work Program

Presented by Greg Errett.

- Each year the Winston-Salem Urban Area MPO is required to develop and approve a UPWP for transportation planning.
- The UPWP identifies what transportation planning projects and work tasks will be completed during the fiscal year and the amount of the Federal and State highway and transit planning funds that will be used to complete the work, plus the required local matches.
- The UPWP for Fiscal Year 2007-2008 was distributed.
- The UPWP consists of three major parts: Table 1 is the Funding Sources Table, Table 2 is the Narrative Task Table and Table 3 outlines anticipated DBE contracting opportunities for FY 2007-08.

- Some of the most important projects in the UPWP will be to develop the 2035 housing, employment and population projections fro the MPO; to complete the 2035 Winston-Salem Urban Area Transportation Plan and to review criteria and analyze candidate projects for the 2007 Transportation Needs Report.
- The final UPWP is due to the NCDOT-PTD and the FTA on April 27, 2007.

MOTION: Ed Brewer moved for approval.

SECOND: Curtis Swisher

VOTE:

FOR: Unanimous

AGAINST: None

5. Consideration of a Resolution Certifying of the Winston-Salem Urban Area MPO Transportation Planning Process

Presented by Greg Errett.

- The TEA-21 and the SAFETEA-LU requires the NCDOT and all MPO's to annually certify to the FHWA and the FTA that their transportation planning processes are addressing the major issues of the urban areas and is being conducted in accordance with all applicable provisions of federal law.
- To guide this self certification process, NCDOT has provided the distributed checklist.
- Staff has reviewed the checklist and believes the Winston-Salem Urban Area MPO is in compliance with all federal laws governing transportation planning.
- In 2004, the FHWA and TRA conducted a formal review of the Winston-Salem Urban Area MPO's transportation planning process and found that the process is being carried out in substantial compliance with the applicable provisions of 23 U.S.C. 134 and 49 U.S.C. 5304.
- A summary report of the joint certification review was presented to the Winston-Salem Urban Area TCC and TAC in November, 2004.
- The report declares that the MPO's transportation planning process is certified for a period of three years, through February 2008.
- Another federal review is scheduled by September – October 2008.

MOTION: Robert Clark moved for approval.

SECOND: Keith Snow

VOTE:

FOR: Unanimous

AGAINST: None

6. Consideration of the Requirement that Municipalities and Counties to Contribute to the Local Match for Transportation Planning (Section 104 (f) (PL) Funds) and Supplemental Planning Projects (STP-DA Funds)

Presented by Margaret Bessette.

- The MPO is responsible for cooperatively developing and directing a continuous, comprehensive transportation process for the Winston-Salem Urbanized Area.
- The primary source of funding for general planning efforts is Transportation Planning Funds (often referred to as "PL Funds") from the FHWA.
- The MPO must provide a 20% match for these funds.

- Historically, the local match has been covered 50/50 by the City of Winston-Salem and Forsyth County.
- However, since the planning area has been expanded to include areas outside of Forsyth County, staff believes it is fair and appropriate that other jurisdictions in the planning area assume responsibility for payment of a portion of the required local match.
- MPO staff proposes that starting with FY 2007-08, beginning July 1, 2007, the required match for general planning be apportioned to the City of Winston-Salem and to the member counties based on population as of the most recent census.
- Allocation to the counties is proposed for consistency with the past practice of Forsyth County covering match for outlying municipalities in Forsyth County.
- Other Counties could choose to re-coop the match funds from the municipalities within their jurisdictions.
- The amount of required local match varies from year to year, dependent on the funding provided by FHWA. In 2006-07, the PL funding was \$352,000 and the local match \$88,000. Staff anticipates an increase in federal funding for general planning activities for FY 2007-08 to \$460,000, increasing the local match required to \$115,000.
- A spreadsheet with the proposed match apportionment for FY 2007-08 was distributed in the agenda booklet.
- A 20% match is also required for STP-DA funded supplemental studies.
- Staff proposes that starting with FY 2007-08 funded projects, the required match for supplemental studies will generally be paid by the jurisdiction (municipality or county) requesting the special study; however, if the project to be studied is in another jurisdiction or in multiple jurisdictions, the match will be apportioned on a case by case basis in consultation with the involved jurisdictions prior to TAC's decisions to fund the special study.
- The MPO also receives funding for transit (5303 funds); however, staff recommends that the required 10% match for these funds continue to be split 50/50 between Winston-Salem and Forsyth County.
- When the MOU is amended later this year, specific language will be included related to apportionment of the required local match.

Chairman Williams requested work to begin on the revision of the MOU.

MOTION: Ed Brewer moved for approval.

SECOND: Robert Clark

VOTE:

FOR: Unanimous

AGAINST: None

### **Information Items**

7. Discussion of a Modification to the Memorandum of Understanding (MOU) for the Winston-Salem Urban Area MPO Regarding the TAC Voting Structure

Presented by Margaret Bessette.

- The TAC Voting Task Force is made of TCC/TAC representatives: Mike Horn, Allen Joines, Richard Linville, Larry Williams, Greg Errett, Gary Looper, Stan Polanis, Greg Turner and Margaret Bessette.

- Meetings were held on October 12, 2006; November 28, 2006; January 9, 2007; January 30, 2007 and March 6, 2007.
- The proposal includes: reduce TAC membership to 15 voting members and establish a weighted voting system with 100 total votes apportioned based on population; Winston-Salem and Forsyth County will each have two voting members, other municipalities in Forsyth County, and Davidson, Davie and Stokes Counties, will each have one voting member; votes will be apportioned based on population as of the most recent US Census; all municipalities in the partial counties and any newly incorporated municipalities will be invited to be non-voting members of the TAC; the TAC will operate by a one-member, one-vote, unless the weighted voting system is invoked; and, all counties and municipalities within the MPO boundary will be eligible to be voting members of the TCC.

A discussion ensued regarding using census numbers versus using numbers from the recent annexation.

A brief discussion ensued regarding the voting structure.

#### 8. Greenway, Sidewalk and Pedestrian Facilities Planning Report

Presented by Margaret Bessette.

- Brushy Fork - HDR completed the preliminary report for a non-increase in the 100 year flood level through tunnel. It has been sent to Norfolk Southern Railroad. Bill Gorby has been notified that it is on its way. We are awaiting their review of the report.
- Little Creek - Nothing new to report.
- Muddy Creek (Phase I remainder) - Construction plans are being finalized. It will go out for bid in April given that we get the WSJS property ROW recorded. Investigation in early March of the Robinhood Road bridge found that we can go under it.
- Muddy Creek (Phase II to Yadkinville Road) - Investigation in early March of Yadkinville Road bridge found that we can go under it.
- Muddy Creek (Phase III to Philips Bridge) - Working on surveys and ROW certifications.
- Salem Creek-Southeast Gateway - The Strollway bridge has been ordered. Preliminary grading for crossing under Main Street was completed by stream restoration contractor working with our Stormwater Department. A meeting was held with Salem College regarding a second bridge near the tennis courts. Salem College has agreed that a second bridge is not necessary and agreed that the funding can be utilized for improvements to the old Waughtown Bridge that now serves as a pedestrian bridge.
- Waughtown Connector - Bids were received with \$380,000 being selected. Contracts have been executed. Completion is projected for June 2007.
- Piedmont Regional Greenway - Properties have been surveyed for route. We are still waiting on a response from NCDOT on the study prepared by HDR Engineering.
- Salem Creek Extension - Nothing new to report.

- Shallowford Park-Warren Park Greenway Connector - The property owners are working with their lawyers to come to an agreement on the easement.
- Sidewalk and Pedestrian Facilities Plan - Draft will come to the May TCC/TAC meeting as an information item. It will be mailed out to you in April.
- Safe Routes to School - NCDOT is still working on the grant application. Rodd Ring and myself have followed up with each of the participating schools on their traffic issues. These needs are currently being addressed.
- CMAQ/STP-DA funds - no updates

Dan Besse requested staff contact Norfolk Southern to update the committee at the next meeting.

#### 9. Bicycle Plan Implementation Report

Presented by Lakesha Dunbar.

- The Bike Education campaign is underway, currently, working with the City's Marketing department on developing an insert to be mailed with the water bill.
- The Bicycle Advisory Committee is working on other ways to distribute information, especially to local schools.
- Also working with Safe Communities on events for Safe Kids week, which is in June.
- Still working on the Hawthorne and Liberty Streets striping plans; staff is working with Baptist Hospital due to the possible reconfiguring of Queen Street.
- With the approval of the Muddy Creek item, staff will move forward with the bike signs, striping and greenway plans.

Lakesha Dunbar responded to Evelyn Terry's question stating that she was not sure if the Charter Schools were being informed of the program and would research and report back to her at the next TAC meeting.

#### 10. Public Transportation Planning Report

Presented by Tyrelle Evans.

A summary sheet was distributed in lieu of a verbal report.

#### 11. NCDOT Division 9 Report

Presented by Pat Ivey.

- Mr. Ivey distributed a project update report.
- Hanes Mall Road Bridge Construction and Roadway Widening – construction started on this project on November 2, 2005. The new structure of I-40 is completed and traffic could be placed onto the new structure by the end of April or early May. Work to begin on northbound side after traffic shift. The project is currently 2% ahead of schedule. Completion date is November 1, 2007 at a cost of \$11.1 million.

- I-40/Harper Road Interchange – the contractor is working on the first phase of the new bridge over I-40, which should be completed in early May. Grading is nearing completion along Harper Road and the new curbing will begin to be installed over the next month. Traffic will be shifted to the new bridge in mid to late May. The completion date for this project is July 1, 2008 and the contractor is currently 2% ahead of schedule. The cost of this project is \$10.9 million.
- I-40, Westgate Center Drive to Jonestown Road – pavement rehabilitation – project has been awarded and the availability date is May 2007. The project cost is \$3.1 million.

12. Forsyth County Environmental Affairs Department Air Quality Report

Presented by Cary Gentry.

- Mr. Gentry distributed an Air Quality Report.
- The Triad Area FY 07 – 12 TIP required conformity documents have been distributed.
- Winston-Salem/Forsyth County MPO TAC adopted a resolution on the FY 07-13 TIP.
- Winston-Salem/Forsyth County MPO TAC adopted a resolution or conformity determination on the FY 07-13 TIP.
- NCDOT adopted a resolution of conformity determination on the Donut Areas for Davie and Davidson counties.

13. Review of Calendar of Activities

Presented by Greg Errett.

- The next TAC meeting will be May 17, 2007.

14. Other Business/Next Meeting

ADJOURNMENT 5:30 pm