

**MINUTES
WINSTON-SALEM URBAN AREA
TRANSPORTATION ADVISORY COMMITTEE (TAC)
JANUARY 17, 2019
4:15 P.M
FIFTH FLOOR, PUBLIC MEETING ROOM,
BRYCE A. STUART MUNICIPAL BUILDING**

MEMBERS PRESENT:

Dan Besse, Council Member, City of Winston-Salem, Vice Chairman
Allen Joines, Mayor, City of Winston-Salem
Denise Adams, Council Member, City of Winston-Salem
Fleming El-Amin, Commissioner, Forsyth County
Brent Rocket, Commissioner, Town of Bethania
John Wait, Mayor, Village of Clemmons
Mike Horn, Mayor, Town of Lewisville
Randy Mendenhall, Council Member, Town of Walkertown
Mark Baker, Mayor, Village of Tobaccoville
Jenny Fulton, Alderman, Town of Kernersville
Allen Todd, Mayor, Town of Wallburg
John Byrum, Mayor, Town of Midway
Zak Crotts, Commissioner, Davidson County
Mike Wells, Member, Board of Transportation

PRESIDING: Mayor Larry Williams, Town of Rural Hall, Chairman

STAFF PRESENT:

Richard Jones, Davidson County
Joe Geigle, FHWA
Phillip Craver, NCDOT
Pat Ivey, NCDOT
Fred Haith, NCDOT
Scott Rhine, PART
Jesse Day, PTRC
Margaret Bessette, CCPB
Cary Gentry, FCOEAP
Jordan Payne, FCOEAP
Andrea Keyser, Winston-Salem Engineering
Toneq' McCullough, WSDOT
Jeff Fansler, WSDOT
J. Hank Graham, WSDOT
Brenda King, WSDOT
Byron Brown, WSDOT

Matthew Burczyk, WSDOT
Kelly Garvin, WSDOT
Donna Woodson, WSTA
Evan Koff, WSDOT

RECORDING SECRETARY: Laura Whitaker, WSDOT

OTHERS:

Phillip Summers
Tadhg O’Gara
Jeff MacIntosh, Winston-Salem City Council
Jayson Clapp, PE, Ramey Kemp & Associates

Chairman Larry Williams read the Ethics Awareness and Conflict of Interest Statement.

1. Citizen Comments

Phillip Summers, 2422 Peachtree Street, Winston-Salem, NC expressed his support of the City of Winston-Salem being pedestrian friendly and requested that the committee members vote favorably on bike and pedestrian projects. He further expressed his support of Bird Scooters being allowed to operate in the city and requested the committee vote favorably on alternative transportation items.

Tadhg O’Gara, 641 Currier Court, Winston-Salem, NC stated that he works in the trauma center at Baptist Hospital and expressed concern with fact that there were 29 pedestrian deaths in the city in 2018. He also expressed his concern with pedestrian safety and requested the committee vote favorably on items that address pedestrian safety, alternative transportation and sidewalk implementation.

A discussion ensued regarding federal funds.

A discussion ensued regarding Bird scooters.

Denise Adams invited the citizens to attend the February Public Works Committee for additional information and to address the committee.

Mike Wells stated that North Carolina Board of Transportation is constantly discussing pedestrian safety and alternative transportation options at its meetings.

Toneq’ McCullough provided an update on Novak Bridge. The City has requested the State swap funding from another bridge project so that Novak Bridge can be addressed as soon as possible. Once approved the City’s Engineering Department will begin work on the project.

Action Items

2. Election of Officers (Chairman Larry Williams)

Presented by Chairman Larry Williams.

MOTION: Allen Joines nominated Larry Williams as Chair and Dan Besse as Vice Chair.

SECOND: Denise Adams.

VOTE:

FOR: Unanimous

AGAINST: None

3. Consideration of the November 15, 2018 TAC Meeting Minutes

Presented by Chairman Larry Williams.

MOTION: Mark Baker moved approval of the minutes with the correction that Myron Marion is from the Village of Tobaccoville not the City of King.

SECOND: Allen Todd.

VOTE:

FOR: Unanimous

AGAINST: None

4. Review and consideration for a request for funding for Services, Materials, and Activities associated with the update of the Comprehensive and Metropolitan Transportation Plans, amending the 2018-2019 Unified Planning Work Program (UPWP) utilizing Section 104(f) Planning funds.

Presented by Byron Brown.

- Bryon Brown distributed an updated action request form and resolution that changed to requested amount of funds from \$100,000 to \$300,000.
- Transportation planning and investment in the Winston-Salem Urban Area is guided primarily by two documents: the Comprehensive Transportation Plan (CTP), adopted in 2012, and the 2040 Metropolitan Transportation Plan (MTP), adopted in 2015.
- Both documents are due to be updated.
- Over the next year, the WSUAMPO will update both documents concurrently, which has been encouraged by the State to streamline similar processes for long-range planning.
- This update process will require coordination amongst and participation from all of our planning partners, agencies, jurisdictions and citizens. Public involvement in this process is vitally important and thus staff is requesting funding for procurement of services, materials and activities that will be associated with these plan updates.
- These funds will be used to hire a professional consulting firm to write and design the plans, lead public involvement activities and assist with actives related to the update process.

- The Unified Planning Work Program (UPWP) identifies what transportation planning projects and work tasks will be completed during the fiscal year and the estimated amount of Federal and State highway and transit planning funds that will be used to complete the work, plus the required local matches.
- MPO staff is requesting \$300,000 be programmed into II-B Planning Process, Special Studies using STP-DA Highway funds, amending the 2018-2019 UPWP for services, materials and activities associated with the CTP and MTP update processes previously mentioned.

A discussion ensued regarding the decision to hire a consultant versus using staff which is due to slight changes in the CTP document and NCDOT staff.

A discussion ensued regarding the selection process for hiring a consultant.

A discussion ensued regarding the request for funds changing from \$100,000 to \$300,000 which is due to a change in the scope of work.

A discussion ensued regarding public involvement.

Denise Adams requested information on how staff/consultant can reach out to the under-served populations.

MOTION: Denise Adams moved approval.

SECOND: Fleming El-Amin.

VOTE:

FOR: Unanimous

AGAINST: None

Additional Item: Consideration of a Resolution of Support for the Piedmont Authority for Regional Transportation (PART) application request for State Planning and Research funds.

Presented by Hank Graham.

- Hank Graham distributed an action request form and resolution for the committee's consideration.
- The Piedmont Authority for Regional Transportation (PART) is a unit of local government created under Article 27 and N.C.G.S. 160A. PART is applying for FY 2020 North Carolina Department of Transportation (NCDOT) State Planning and Research (SPR) funds to assist in funding an updated Household survey for the Piedmont Triad Regional Model (PTRM)
- PART serves as the model custodian for the PTRM.

- The PTRM has been in place since 2004 and represents a transportation model program that replicates travel behavior and transportation planning forecast for the Metropolitan Area Planning Boundaries (MAB) of the Triad MPOs, and requires continuous updates to meet legal and federal compliances for the investments of transportation decisions on our road networks.
- The existing household survey data contained within the PTRM is from 2008, and requires an update to maintain an accurate depiction of existing populations of the Triad for consistency of PTRM data tables.
- The PTRM will also be a beneficial update component of all regional Comprehensive and Metropolitan Transportation Plans.
- The resolution supports PART's request for FY 2020 NCDOT and SPR funds to fund an updated household survey for the PTRM.

MOTION: Mike Horn moved approval.

SECOND: Allen Joines.

VOTE:

FOR: Unanimous

AGAINST: None

Information Items for Future Action

5. Consideration of Amendments and Modifications to the Fiscal Year 2018-2027 Metropolitan Transportation Improvement Program (MTIP)

Presented by Byron Brown.

- The Fiscal Year (FY) 2018-2027 Metropolitan Transportation Improvement Program (MTIP) is a comprehensive list of all transportation projects programmed for the Winston-Salem Urban Area and must be a subset of the Winston-Salem Urban Area 2040 Metropolitan Transportation Plan (MTP) and match Winston-Salem Urban Area MPO projects in the FY 2018-2027 State Transportation Improvement Program (STIP).
- The 2040 MTP and the Air Quality Conformity Determination Report (AQCDR) were adopted by the TAC on September 17, 2015.
- The FY 2018-2027 MTIP was adopted by the TAC on November 16, 2017.
- The North Carolina Department of Transportation (NCDOT) regularly updates the STIP to include new projects and modify existing projects.
- Any STIP amendment for new statewide projects or projects within the Winston-Salem Urban Area Metropolitan Planning Organization (WSUAMPO) triggers the amendment of the MTIP.
- STIP amendments for regionally significant projects that have significant project revisions or cross the Federal Highway Administration (FHWA) 4-year funding period or modeling horizon years require an AQCDR.
- Modifications to the STIP do not require adoption but are provided for information.
- As required by the WSUAMPO's Public Participation Policy, the amendments and modifications to the FY 2018-2027 MTIP were available for public review and comment for at least 30 days which occurred from December 12, 2018 through January 12, 2019.

- No comments were received.

6. Review of the Draft Fiscal Year 2019-2020 Unified Planning Work Program (UPWP)

Presented by Hank Graham.

- Each year the Winston-Salem Urban Area Metropolitan Planning Organization (WSUAMPO) is required to develop and approve a Unified Planning Work Program (UPWP) for transportation planning.
- The UPWP identifies what transportation planning projects and work tasks will be completed during the fiscal year and the estimated amount of Federal and State highway and transit planning funds that will be used to complete the work, plus the required local funding matches.
- The draft UPWP will be submitted to NCDOT by January 30, 2019. A final version will be considered for TAC adoption in March 2019 and will be submitted as required by March 30, 2019.
- The 30-day required public comment period for this draft document will occur during the months of February and March.
- Per the WSUAMPO Public Participation Policy, all comments will be provided for TAC review at the March 21, 2019 meeting.

7. Review of the Winston-Salem Urban Area MPO, 2019 Federal Certification Review

Presented by Hank Graham.

- To guide this self-certification process, NCDOT has provided a checklist.
- Staff has reviewed the checklist and provided a response to each of the items.
- Staff believes the Winston-Salem Urban Area MPO transportation planning process is adequately addressing the major issues of the urban area and is being conducted in accordance with all applicable provisions of federal law governing transportation planning.
- The self-certification will be considered for approval in February.

8. Consideration of Endorsement Resolution for the Piedmont Legacy Trails Initiative

Presented by Matthew Burczyk.

- The Piedmont Legacy Trails Initiative is a regional collaboration led by the Piedmont Triad Regional Council and the Piedmont Land Conservancy to establish a regional network of connected bicycle and pedestrian trails.
- The 12-county region represented by the Piedmont Legacy Trails Initiative includes the entire Winston-Salem Urban Area MPO.
- The Piedmont Legacy Trails Initiative includes a steering committee representing agencies from across the 12-county region, which meets on a regular basis to share information about projects and coordinate accordingly.

- Matthew Burczyk introduced Jesse Day with the Piedmont Triad Regional Council to present a PowerPoint presentation.
- The Piedmont Legacy Trails Initiative recognizes the benefits that a well-connected regional trail system can provide, including health, quality of life, a strong, diverse economy and a healthy environment; and is working with member jurisdictions to bring those benefits to the region.
- Existing trails in the area include Pilot Mountain State Park, Hanging Rock State Park, Haw River State Park, urban greenways, and the Uwharrie and Deep River trails.
- Blueways are an important part of the Piedmont's trail systems.
- Many people prefer the variety that a blueway offers with beautiful waterfront views and the opportunity to kayak, canoe or even fish.
- The Piedmont Legacy Trails advances regional connections and branding of trails through technical assistance, education and resource support for trail projects throughout the region.
- Investments in trail infrastructure produce remarkable returns and have transformative effects for communities.
- Trails encourage an active lifestyle.
- In North Carolina, walking for pleasure is the #1 reported recreation activity, 61% of people participate in walking and 59% participate in hiking trails.
- The East Coast Greenway has changed the ability of residents to get out and live active lifestyles, and the boost in wellness has saved over \$1.4 million in healthcare costs per year.
- Along with health benefits, trails provide environmental benefits, economic benefits, tourism benefits and community benefits.
- The resolution of support for the Piedmont Legacy Trails Initiative requires no financial commitment from the MPO or member jurisdictions.

Jenny Fulton stated the Town of Kernersville adopted the resolution of support at its last Board of Aldermen meeting.

A discussion ensued regarding help dealing with the railroad to convert its defunct lines into walking trails.

9. Review of Letter of Support designating US 52 from I-40 to the Winston-Salem Northern Beltway, Western Loop as Future I-285

Presented by Byron Brown.

- In accordance with the Strategic Transportation Investments (STI) law, projects classified on an interstate or primary route are eligible for Statewide Mobility and/or Regional Impact funding as specified in G.S. §136-189.10 (1) and (2).
- Any designation as a future interstate or primary route must be approved by the State Traffic Engineer in accordance with the North Carolina Administration Code (NCAC) 19A:02B.0104 (b). Future interstate designations also require approval from Federal Highway Administration (FHWA) and the American Association of State Highway and Transportation Officials (AASHTO), unless specifically approved by Congress.

- AASHTO reviews future interstate designations at their spring and fall meetings; therefore, for consideration as a future interstate route for North Carolina Department of Transportation's (NCDOT) Prioritization 6.0 process (P6.0), AASHTO must approve the designation no later than their meeting in Fall 2019.
- State Transportation Improvement Program (STIP) Project U-2826 was initially developed to provide improvements for the safety and capacity on US 52 through Winston-Salem. This project include four components, three of which have already been completed.
 - U-2826 A - Liberty St. bridge replacements – **Complete**
 - U-2826 B - Split diamond consolidation Salem Parkway and Martin Luther King, Jr. Boulevard. – **Complete**
 - U-2826 C - Upgrade US 52 from I-40 to Winston-Salem Northern Beltway to interstate standards
 - U-2925 - Salem Creek Connector – **Complete**
- U-2826 C is included in the Developmental Years of the 2018-2027 STIP and thus will be re-evaluated during the P6.0 development process.
- Based on the P5.0 scores this project received, it is not anticipated that this project would score well enough to be included in the 2020-2029 STIP. As we look at P6.0, this project could benefit from the "Future Interstate Completion Factor" (FICF) if the corridor is approved by FHWA as Future I-285. Without this official designation, the FICF cannot be applied to this project; thus, resulting in a lower quantitative score.
- If supported by the TAC, a resolution of support will be provided to the NCDOT Division 9 Office to aid in efforts to have this roadway designated as Future I-285.

10. Review of the Call for Projects for Prior Year Federal Congestion Mitigation and Air Quality (CMAQ) Funds for the Winston-Salem Urban Area Metropolitan Planning Organization

Presented by Kelly Garvin.

- Kelly Garvin distributed a Winston-Salem Urban Area MPO Congestion Mitigation and Air Quality Program Candidate Projects for Fiscal Year 2018 - 2019 Supplemental Funding in the Fiscal year 2019 – 2029 State Transportation Improvement Program (STIP) funding recommendations handout.
- Congestion Mitigation & Air Quality (CMAQ) is a federal program that funds transportation projects and programs in air quality nonattainment and maintenance areas to help achieve and maintain national standards for air quality pollutants.
- In North Carolina, the North Carolina Department of Transportation (NCDOT) serves as the administrator for this program.
- Funding is apportioned to North Carolina based on the population in non-attainment and maintenance areas of the state and the severity of air quality problem.
- On July 19, 2018, the Transportation Advisory Committee (TAC) approved the swap of CMAQ funds for Surface Transportation Program – Direct Attributable (STP-DA) funds.
- As a result, \$2,939,082 of CMAQ money was made available to be applied to eligible projects in the Winston-Salem Urban Area Metropolitan Planning Area.
- CMAQ funds represent 80% of a project's total cost.

- The remaining 20% is the responsibility of the locality. Because these funds are from FY 2016 and FY 2017, they are subject to rescission in September of 2019 and therefore must be obligated before this date.
- The call for projects submittal window was from November 8 – December 10, 2018.
- Two projects were received.
- One project was received from Winston-Salem for the Meadowlark Drive road widening and bicycle and pedestrian improvements at a cost of \$2,900,000.
- The other project was received from Piedmont Authority for Regional Transportation for acquisition of buses at a cost of \$2,939,082.
- The committee will be provided with a recommendation for CMAQ funding at its next meeting in February.

Denise Adams requested information on how the Meadowlark Drive project was “fast tracked”. She further requested a timeline of all projects on Meadowlark Drive in the last three years.

Staff Reports (Presentation by Staff at Request of TAC Only)

11. MPO Staff Reports

a. NCDOT Division 9 Transportation Projects Update

Presented by Pat Ivey.

- Business 40 closure is going better than expected. Mr. Ivey is pleased with the contractor.
- There are traffic issues one hour in morning and one and a half hours in evening but other than that, there are no major traffic issues.
- Mr. Ivey is still hoping the project will be completed early in 2020. Broad Street should be opened by baseball season.
- STIP changes will need to be reviewed as there were 14 projects that went from funded to unfunded. The biggest issue was cost.
- There were a lot of new projects. Many scored well and are now in the draft STIP.
- Division 9 staff will be setting up individual meetings with municipalities to discuss how to structure their projects to score better and decrease project costs (e.g. split projects into smaller-less-costly projects).
- A public comment period for the STIP will be held at the Division 9 office from March 4 – March 8, 2019.
- The NC Board of Transportation will hold its March meeting in Winston-Salem.

b. NCDOT Transportation Planning Update

No questions for staff.

c. Piedmont Triad Regional Council of Governments Update

No questions for staff.

d. Forsyth County OEAP Air Quality Update

No questions for staff.

e. Bicycle and Pedestrian Facilities Projects Update

No questions for staff.

f. Winston-Salem Transit Authority (WSTA) Update

No questions for staff.

g. Piedmont Authority for Regional Transportation (PART) Update

No questions for staff.

h. Davidson County Transportation

No questions for staff.

i. Title VI Compliance Update

No questions for staff.

j. MPO Calendar of Activities

No questions for staff.

k. Legislative Update

No questions for staff.

l. Ethics Liaison

Presented by Margaret Bessette.

- All TAC members and alternates must submit their Statement of Economic Interest and the Real Estate Disclosure forms by April 15, 2019.

12. Next Meeting/Adjourn Meeting

- Next meeting: February 21, 2019

ADJOURNMENT 5:34 pm